



Public Infrastructure

Best Practices in Measurement and Performance Frameworks

Prepared by:

Kevin Page <u>kevin.page@ifsd.ca</u> | Azfar Ali Khan <u>azfar.alikhan@ifsd.ca</u>

May 16, 2018 22nd Annual PPX Symposium



The Context

- Over \$180B invested in Canada Infrastructure Plan.
- Approx. \$8B per annum federal historic infrastructure spend from 2011-12 to 2015-16*
 - Not including provincial and municipal investments
- Infrastructure investments touted to improve economic competitiveness, promote environmental and social outcomes
- So, how are we doing?

^{* -} Source: Chart 2.1, 2016 Fall Economic Statement



We Just Don't Know

- Almost no information on how our current infrastructure stock is performing
 - Service levels or benefits realization
 - Complete lack of information on performance and measurement
- Money out the door and number of projects approved is wholly insufficient



The Canadian Infrastructure Challenge

- Federated system with varying roles and responsibilities across the three orders of government
 - Mismatch between taxation powers and operations responsibilities
- No common data language or architecture



Why This Matters

- Significant \$180B Plan for the next 12 years
- These infrastructure investments are being deficit-financed at a time when the economy is firing on all cylinders
 - Increases the need to ensure that the future Canadians who will be paying for our spending today will get a strong ROI from these investments in the form of a higher standard of living

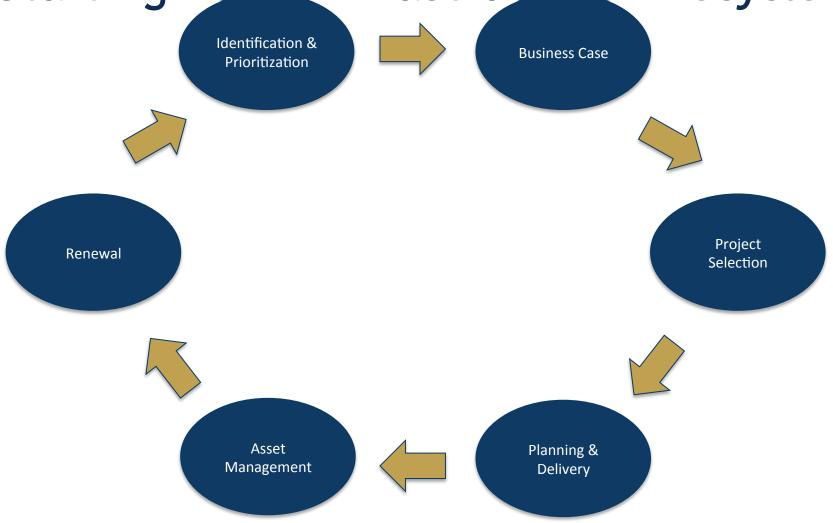


IFSD Research on Infrastructure

- Survey of international infrastructure decision support practices
 - Better understand the data, measurement and performance frameworks as well as the data analytics underlying decision-making
- A deep-dive survey was performed on four jurisdictions



Starting Point: Infrastructure Lifecycle





Key Decision Support Points

- Project Assessment: Strategic fit assessment to determine whether a new infrastructure project proposal merits the resources required to complete a detailed business case
- Business Case: A detailed business case that identifies the benefits, lifecycle costs, options analysis and recommended course of action for proposed infrastructure projects
- Project Prioritization: Ranking infrastructure projects that have a completed detailed business case



Key Decision Support Points

- Project Selection: Selecting infrastructure projects that will yield the most benefits within the fiscal envelope available at that given time
- Infrastructure Stock Assessment: Evaluating the financial, demand and service performance to ensure the existing infrastructure asset base is being optimized
- Asset Renewal: Assessing when an infrastructure asset has reached the end of its life cycle and asset renewal is the most cost-effective course of action



Findings of the Survey

- There was no single best-practice jurisdiction when considering the end-toend infrastructure lifecycle
- Performance and measurement frameworks were weak and a continued work in progress
- There were pockets of excellence with respect to the foundation elements needed to enable evidence based infrastructure decision-making



Findings of the Survey (cont'd)

- The best practice jurisdictions were focused on extracting the maximum value out of the existing infrastructure stock, not building new infrastructure
- Technology advancements are significant
 - Need to future proof infrastructure against obsolescence
 - Past is not necessarily prologue
- Smart infrastructure: In the future, the data will have a higher value than the physical infrastructure
 - High-quality data is the foundation for infrastructure analytics and decision-making



Foundation Elements

- Knowing where you are
 - Current stock assessment
- Knowing where you need to go
 - Future needs analysis
- Knowing the difference between where you are and where you need to go
 - Infrastructure gap



Performance & Measurement Frameworks

- We need to develop the architecture to show the logical linkage between individual infrastructure assets and how they contribute to long-term outcomes
 - Need a performance measurement framework around infrastructure outcomes and Canadians standard of living
 - Link the service levels of individual infrastructure assets and asset classes to long-term outcomes



"It's the metadata, stupid..."

- We need data standards around how we evaluate the performance of our current infrastructure stock
 - Ensure comparability and most importantly allow for ranking and prioritization across multiple infrastructure asset classes
- Without high-quality infrastructure data underlying them - measurement and performance frameworks will be meaningless



Where Does Canada Stand?

- 1. We don't know where we are.
- 2. We don't know where we need to go.
- 3. We are falling further and further behind our peer jurisdictions



What Does Canada Need to Do?

- Develop infrastructure metadata standards that are consistent across the three orders of government
- Develop a national infrastructure plan that is based on a bottom-up, evidence driven and systematic future needs analysis
- Start a national discussion on infrastructure planning & delivery



What Will Success Look Like?

- Federal infrastructure dollars will be funding provincial and municipal plans, not projects
- Individual infrastructure projects and allocations will provide the evidence with respect to their contributions towards reducing the infrastructure gap and raising the standard of living



How Can Evaluators Contribute?

- The end-to-end infrastructure lifecycle highlights the importance of the data and evidence flowing both up and down the lifecycle
- Evaluations of completed infrastructure projects should inform the business cases of new infrastructure projects in the same asset class or same asset type



The IFSD Workplan

- Leverage infrastructure metadata standards and apply in the Canadian context
- Commence research work on Canada's future infrastructure needs
- Start developing a Canadian infrastructure performance architecture that will act as an interface between the current stock performance and the future needs analysis



For More Information



Follow us on Twitter!
@IFSD_IFPD
info@ifsd.ca | 613-562-5800 x 5628